SENATOR BOB DOLE INTERGOVERNMENTAL DISABILITY WORKING GROUP SENATE HART 143 NOVEMBER 6, 1989

IT'S A REAL PLEASURE TO WELCOME YOU HERE TODAY
AND TO BE ASSOCIATED WITH THIS LONGSTANDING AND
IMPORTANT WORKING GROUP. YOU HAVE PIONEERED
CREATIVE PROGRAMMING AND POLITICAL ADVOCACY FOR
DISABLED AMERICANS ON BEHALF OF THE FEDERAL
GOVERNMENT.

ONLY IN THE PAST 20 YEARS HAVE WE TRULY BEGUN TO BREAK DOWN AGE OLD BARRIERS, WHICH DENIED TO DISABLED AMERICANS THE OPPORTUNITIES GUARANTEED IN OUR TRADITIONS AND LAWS TO ALL AMERICANS. AND WE'VE COME THIS FAR BECAUSE OF AN EFFECTIVE PARTNERSHIP AT THE FEDERAL, STATE AND LOCAL LEVELS -- AN EXPANDED PARTNERSHIP BETWEEN THE GOVERNMENT AND THE PRIVATE SECTOR WILL BECOME INCREASINGLY ESSENTIAL AS WE WORK TO ENACT THE AMERICANS WITH DISABILITIES ACT AND OTHER FEDERAL INITIATIVES.

NATIONAL LEADERSHIP

FOR A NEW EMPHASIS ON PROGRAMS SERVING THE
DISABLED, ESPECIALLY REHABILITATION PROGRAMS,
EMPLOYMENT INITIATIVES AND STRONGER CIVIL RIGHTS
STATUTES.

ON THIS AND SO MANY OTHER ISSUES, CONGRESS PLAYS
AN IMPORTANT ROLE. HOWEVER, THE RESPONSIBILITY FALLS
ON BOTH OUR SHOULDERS. WE ENACT THE LAWS YOU
IMPLEMENT THEM.

THEREFORE, YOU CAN BE SURE THIS IS ONE AREA WHERE I PLEDGE MY SUPPORT AND COMMITMENT TO BRIDGING A STRONGER COLLABORATION.

LET'S FACE IT -- TOUGH CHOICES MUST BE MADE IF WE

ARE TO ENSURE THAT EXISTING PROGRAMS ARE EFFICIENTLY

ADMINISTERED, AND EFFECTIVELY COORDINATED -- THAT IS

WHEN OUR RESPONSIBILITY WILL BE MET.

CONGRESSIONAL ACTION

THIS WILL TAKE PRIORITIZING. IN MY VIEW, THE MAJOR

DISABILITY THEMES OF THIS CONGRESS OUGHT TO BE

ACCESS, OPPORTUNITY, INDEPENDENCE, AND INTEGRATION -
ALL FACTORS IN THE SUCCESS OF ANY INDIVIDUAL.

EMPLOYMENT

INCREASING EMPLOYMENT OPPORTUNITIES FOR

PERSONS WITH DISABILITIES IS ONE OF OUR HIGHEST

PRIORITIES. WE ARE ALL FAMILIAR WITH THE RECENT HARRIS

SURVEY WHICH SHOWS WHAT WE'RE UP AGAINST.

THE DISABLED WANT TO WORK; CAN WORK, THEY DESERVE THE CHANCE TO WORK. IT'S PART OF WHAT WE ALL CALL BEING AN AMERICAN. AND, AS I SAID, IF WE CAN ELIMINATE BARRIERS TO FULL EMPLOYMENT -- IT'S NOT ONLY THE DISABLED, BUT THIS WHOLE COUNTRY WHICH WILL BENEFIT. CONGRESS SHOULD FOCUS ON CREATING INCENTIVES FOR EMPLOYMENT OF THE DISABLED, AND --**EQUALLY IMPORTANT -- ELIMINATING THE DISINCENTIVES** THAT CURRENTLY EXIST.

WE ALSO NEED TO CONSIDER HOW TO PROVIDE TO THOSE WITH DISABILITIES THE AFFORDABLE MEDICAL INSURANCE THAT IS ESSENTIAL TO ALL WORKERS. I HAVE INTRODUCED LEGISLATION WHICH WILL ASSURE THAT THIS NEED IS MET. THE "SOCIAL SECURITY WORK INCENTIVES ACT" WILL ALLOW INDIVIDUALS RECEIVING SOCIAL SECURITY DISABILITY INSURANCE (SSDI) AND WHO EARN ABOVE THE SUBSTANTIAL GAINFUL ACTIVITY (SGA) TO CONTINUE TO WORK AND RECEIVE THEIR BENEFITS AND ACCESS TO HEALTH CARE.

COMMUNITY VS. INSTITUTIONAL CARE

AND WHAT ABOUT THOSE WHOSE DISABILITIES ARE SO SEVERE THAT THEY CANNOT WORK? WE CAN BE NO LESS ATTENTIVE TO THEIR PROBLEMS.

TODAY WE ARE SPENDING \$5.2 BILLION FOR MEDICAID'S ANTIQUATED, INEFFECTIVE SYSTEM OF SERVICES FOR THE DISABLED -- THE LARGEST SINGLE FEDERAL PROGRAM FOR THE DISABLED. A BIG CHUNK OF THAT MONEY GOES TO THE "INTERMEDIATE CARE FACILITY FOR THE MENTALLY RETARDED" -- THE ICF/MR PROGRAM.

PEOPLE WITH SEVERE DISABILITIES DESERVE FULL

ACCESS TO QUALITY SERVICES -- FOR THOSE WHO REALLY DO

NOT NEED FULL-TIME INSTITUTIONAL CARE -- THE GREAT

MAJORITY -- COMMUNITY-BASED SERVICES ARE BY FAR THE

BEST SOLUTION; THE SOLUTION WHICH PROVIDES

MEANINGFUL WORK OPPORTUNITIES, AND THE CHANCE TO

ENJOY THE SAME KIND OF DAY-TO-DAY ACTIVITIES ENJOYED

BY THEIR FAMILIES AND FRIENDS.

MY REPUBLICAN COLLEAGUE, JOHN CHAFEE, HAS CRAFTED AN EXCELLENT PIECE OF LEGISLATION, TO DEVELOP QUALITY COMMUNITY SERVICES AND SUPPORT TO STATES PARTICIPATING IN THE INSTITUTIONAL ASPECT OF THE MEDICAID PROGRAM. IT IS PART OF AN EFFORT THAT A NUMBER OF US IN CONGRESS ARE SPEARHEADING, TO PROVIDE REAL CHOICE -- CHOICE AMONG VARIOUS AVAILABLE SERVICES, AND CHOICE AMONG A VARIETY OF LIVING SITUATIONS.

AMERICANS WITH DISABILITIES ACT

EMPLOYMENT, MEDICAL COVERAGE, INSTITUTIONAL AND
COMMUNITY BASED SERVICES -- THOSE ARE SOME OF THE
SPECIFIC CHALLENGES. BUT THERE IS ALSO ONE OVERRIDING
PROBLEM WHICH MUST ALWAYS REMAIN ON THE TOP OF OUR
AGENDA, UNTIL IT IS FINALLY RESOLVED -- DISCRIMINATION
AGAINST THE DISABLED.

NEARLY 16 YEARS AGO, THE CONGRESS TOOK AN IMPORTANT, INITIAL STEP IN ADDRESSING THIS PROBLEM, BY ENACTING TITLE V OF THE REHABILITATION ACT OF 1973 WHICH YOU ALL ARE SO FAMILIAR WITH. RECENT SUPREME COURT CASES AND THE ENACTMENT OF SEVERAL IMPORTANT PIECES OF CIVIL RIGHTS LEGISLATION SUCH AS THE CIVIL RIGHTS RESTORATION ACT AND THE FAIR HOUSING AMENDMENTS OF 1988 HAVE STRENGTHENED THE LEGAL BASE OF OUR STRUGGLE AGAINST DISCRIMINATION.

THE ADA REPRESENTS THE FIRST SIGNIFICANT LEGISLATIVE ACTION WHICH WOULD PROHIBIT DISCRIMINATION ON THE BASIS OF DISABILITY. IT IS THE BEST INTEREST OF ALL AMERICANS TO DECREASE THE COSTS OF DEPENDENCY AND TO INCREASE THE PRODUCTIVE CONTRIBUTIONS TO OUR NATION OF AMERICANS WITH DISABILITIES. I AM ENCOURAGED THAT CONGRESS WILL PASS THIS IMPORTANT LEGISLATION GIVEN THE SUPPORT OF PRESIDENT BUSH AND THE CONTINUED WORK THE HOUSE IS DOING TO FACILITATE NEGOTIATIONS BETWEEN THE DISABILITY, BUSINESS AND TRANSPORTATION COMMUNITIES.

IN PARTICULAR, I WANT TO INSURE THAT AS WE REMOVE THE BARRIERS NOW FACING PERSONS WITH DISABILITIES -- AS WE MUST -- WE DO NOT PLACE AN UNFAIR AND UNREASONABLE BURDEN ON THE PRIVATE SECTOR, WHICH MUST ACCOMMODATE TO THE MANDATES OF THIS WORTHWHILE LEGISLATION. I WANT THE PRIVATE SECTOR TO JOIN IN ENTHUSIASTICALLY -- BECAUSE THEY SEE THE BENEFITS THEY WILL DERIVE FROM BEING ABLE TO UTILIZE THE RESOURCE REPRESENTED BY THE DISABLED;

WE SHOULD PROVIDE TECHNICAL ASSISTANCE AND ADVICE TO THOSE ELEMENTS OF THE PRIVATE SECTOR WHICH WILL FEEL THE IMPACT OF THE LAW -- TO ASSIST THEM WITH THE CHANGES THEY WILL BE REQUIRED TO MAKE, AND TO SEE THE WISDOM AND DESIRABILITY OF DOING SO. IN THE LONG RUN, THAT WILL NOT ONLY BE FAIR TO THE PRIVATE SECTOR, BUT BE BEST FOR THOSE THIS LEGISLATION IS INTENDED TO HELP. ADDITIONALLY, WE IN CONGRESS ARE LOOKING AT WAYS TO ENHANCE TAX INCENTIVES FOR SMALL BUSINESSES AND THE TRANSPORTATION INDUSTRY IN MEETING THEIR OBLIGATIONS UNDER THIS ACT.

THE BOTTOM LINE IS CLEAR: DISCRIMINATION COSTS THE DISABLED DEARLY; COSTS THE PRIVATE SECTOR DEARLY; AND COSTS THE AMERICAN TAXPAYER DEARLY. ALL TAXPAYERS ARE UNDERWRITING THE WASTE THAT RESULTS FROM OUR WIDESPREAD DISCRIMINATION AGAINST THE DISABLED. THIS TERRIBLE COST -- IN ECONOMIC AND HUMAN TERMS -- IS FAR GREATER THAN WILL BE THE COST OF ELIMINATING SUCH DISCRIMINATION.

COLLABORATION

SO THE CHALLENGES OUT THERE ARE REAL. THE PRESIDENT HAS PROVIDED LEADERSHIP. THOSE OF US ON CAPITOL HILL ARE FOLLOWING THAT LEAD AND WILL LOOK TO YOU FOR GUIDANCE AND EXPERTISE AS WE RESTRUCTURE OUR FEDERAL PROGRAMS. GOVERNMENT CAN PLAY A PIVOTAL ROLE IN PROMOTING THE INTERESTS OF AMERICANS WITH DISABILITIES, BUT CLEARLY WHAT IS ESSENTIAL IS A COMMITMENT TO A PUBLIC AND PRIVATE SECTOR COOPERATIVE EFFORT.

IT IS MY HOPE THAT THE 1990'S WILL PROVIDE A NEW

DIRECTION TO ADDRESS AND RESOLVE THE NEEDS OF

MENTALLY AND PHYSICALLY DISABLED AMERICANS SO THAT

AN INCLUSIVE AMERICA BECOMES A REALITY -- NOT A DREAM.